## **TABLE OF CONTENTS**

O١	VERVIEW AND POLICY STATEMENTS	2
	(i) STATEMENT OF THE TOWN COUNCIL CHAIRPERSON	2
(ii)	) EXECUTIVE STATEMENTS OF THE ACCOUNTING OFFICER	3
	TABLE 1: RESOURCE ALLOCATION ACCORDING TO SECTORS Error! Bookmadefined.	ark not
CH	HAPTER 1: ENVIROMENTAL SCAN	5
	Stakeholders analysis	5
	1.1 Name of stakeholders.	5
	Needs/expectation of stakeholders	6
	1.2 SWOC ANALYSIS	8
	1.2.1 Strengths and Weaknesses	8
	1.2.2: Opportunities and Challenges	8
	1.3 KEY ISSUES	9
CH	HAPTER 2: BUDGET PERFORMANCE REVIEW	10
	Table 1: Annual Approved Revenue Vs Actual	10
	2.2.2 Annual Expenditure VS Actual Expenditure 2015/2016	11
	Table 2: Annual Approved Expenditure VS Actual	11
	2.2.3 Summary of MTEF targets Vs Main Achievements	11
	2.3 Challenges Experienced in 2015/2016 and Future Strategies	14
	Future Strategies	14

OVERVIEW AND POLICY STATEMENTS

(i) STATEMENT OF THE TOWN COUNCIL CHAIRPERSON

The main function of the council is to provide social and Economic services to

the people. In order to achieve this goal successfully, the Council train their

staffs in various fields of specialization so as to ensure good services delivery

to the community and speedy development.

The five years development Plan II 2016/2017 - 2020/21 has been prepared

to direct the scarce resources available to maximize prioritized needs of the

society. Achievement of such plans where demand surpasses available

resources can only be met by involving all stakeholders. The Council is well

prepared on this issue. I am calling upon a collective responsibility and

serious commitment of all stakeholders involved in the Council development

during the implementation process of this estimate to substantiate the MTEF

approach to planning as a vital tool for development.

Nzega Town Council is a new Local Government institutional which has been

gazetted on Government notice GN no.329 of 12<sup>th</sup> September 2014 and received certificate of establishment which issued on 17<sup>th</sup> December 2014

under section 9 & 10 of the Local Government (Urban Authorities), Act, Cap

288 R. E 2002.

The 2016/2017 plans have also been prepared taking into consideration the

CCM's 2015-2020 Election Manifesto that aims at creating better life for every

Tanzanian, reduction of poverty, transparency and enhancement of good

governance.

However, we understand that, the overall goal of attaining sustainable

development is a responsibility of all stakeholders in our Council, therefore

we urge to give maximum contribution and support to MTEF plans to be a

successful model for development planning. The targets stipulated in the

plan will greatly contribute to the overall broad goals of poverty alleviation

and economic betterment of our people.

Hon. Willliam W. Jomanga

**CHAIRMAN NZEGA TOWN COUNCIL** 

**NZEGA** 

2

# (ii) EXECUTIVE STATEMENTS OF THE ACCOUNTING OFFICER

The Medium Term Expenditure Framework (MTEF) for 2016/2017 – 2018/19 has been prepared through participatory approach whereby all stake holders from grass root level were involved so as to enhance the sense of ownership. Among other things, preparation addressed issues based on CCM's Election Manifesto 2015. National Strategic for Economic Growth and Poverty Reduction (MKUKUTA II), Tanzania Development Vision 2025, Millennium Development Goals and various Sectoral Policies.

During the financial year 2015/16 the approved budget for Nzega Town Council amounted to Tshs:17,169,678,703 Out of which Tshs:12,670,433,937 beina for Personal Emoluments and Tsh:13,896,172,131 is for Other Charges and Tsh:2,208,840,572 for Development Expenditure and Development Partners contribute Tsh:115,000,000.

Some of the key challenges faced by the Council last year were, increase of price of various commodities during budget implementation, delay of funds from Central Government and shortage of qualified staff especially in sectors of Education, Health, Agriculture and Livestock.

Another key challenge is below actual collection of Council Own Source Annual Estimates partly due to poor collection system including manual collection receipts, inadequate capacity for revenue collection and Inadequacy of legal frame work to empower Council to rollout mass valuation methods for property tax collection.

In addressing aforementioned challenges, the Council has started to broadened the Property tax base through Urban Authorities (Rating Act CAP. 289). In addition, the Council in 2016/2017 will be using Electronic system in

collection of revenue from Own Sources to implement circular with reference number CC.325/387/02/58 of 27<sup>th</sup> June, 2014, which directed LGAS to use electronic system in collection of revenue from Own Sources.

For the year 2016/17 the Council has planned to spend Tsh:15,261,814,000 out of which Tsh:9,007,909,000 is for Personal Emoluments Ths:1,052,208,900 Is for Other Charges out of which Tshs: 445,662,400 is an amount from own source collection(Revenues) while Tshs: 5,201,696,100 Is for Development projects, out of which Tsh: 782,343,660 is for own source collection(Revenue).

The council's planning to explore fully her capacity so as to increase the own source income, provide better health services by improving referral system through provision of communication facilities(Ambulances and Radio Calls) and Construction of Health Centres, Dispensaries, improved Transportation system and ensure that the entire Council is passable throughout the year. All these development endeavour are possible through active Participation of all Stakeholders including the entire Community.

The Councils planning to explore fully her capacity so as to increase the own sources income, provide better health services by improving referral system through provision of communication facilities (Ambulances and Radio calls) and construction of Health Centres, Dispensaries, improved transportation system and ensure that the entire Council is passable throughout the year.

All these development endeavours are possible through active participation of all stakeholders including the entire community.

Hawa R. Mniga

TOWN DIRECTOR
NZEGA

## **CHAPTER 1: ENVIROMENTAL SCAN**

## **Stakeholders analysis**

The endeavour of Nzega Town Council is to improve the living standard of the people in collaboration with different stakeholders. All stakeholders are encouraged to aim at achieving the vision of the Council which state that:"To be Council with power to provide quality and sustainable services to all stakeholders"

## 1.1 Name of stakeholders.

- The Community
- Employees
- Regional Secretariate
- Private sector.
- Sector Ministries.
- Politicians and political parties.
- Non-government organizations.
- Religious organizations.

- Public Organizations.
- PMO-RALG.

**Needs/expectation of stakeholders** 

Name of Stakeholder	Needs/Expectations of Stakeholders.	Potential Impact of Not Meeting Expectation	Ranking
Community	<ul> <li>Peace and tranquillity environment.</li> </ul>	Low production and insecurity	High
	<ul> <li>Better social economic Services.</li> </ul>		
	<ul> <li>Provision of leadership.</li> </ul>		
	<ul> <li>skills to village councils</li> </ul>		
	<ul> <li>Mobilization for self help.</li> </ul>		
Employees	Better remuneration.	Demoralization.	High
	Better social welfare.	Poor provision of	
	Better working environment.  Better working	<ul><li>services.</li><li>High employment turnover.</li></ul>	
	Better working relationship.	Inefficiency.	
Regional Secretariat	<ul> <li>Prompt submission of plans, progress reports and other mandatory requirements.</li> <li>Close working relationship through technical consultancy services to Town Council.</li> <li>Adherence to ministerial and regional directives</li> </ul>	<ul> <li>Existence of village boundary conflict.</li> <li>Misinterpretation of orders from above.</li> <li>Lack of sufficient infrastructure.</li> <li>Lack of sufficient resources.</li> </ul>	High
	orders and regulations.		
PMO-RALG and other Ministries	<ul> <li>Town Council to pursue rule of law in accordance with government policies and guidelines.</li> <li>Plan based on issued policies, guidelines and directives.</li> </ul>	<ul> <li>Late release of directives and budget ceilings.</li> <li>Insufficient capacity in performing obligatory functions.</li> </ul>	Medium
	Stakeholder Community  Employees  Regional Secretariat  PMO-RALG and	Stakeholders  Community  Peace and tranquillity environment.  Better social economic Services.  Provision of leadership.  Skills to village councils  Mobilization for self help.  Employees  Better remuneration.  Better social welfare.  Better working environment.  Better working relationship.  Prompt submission of plans, progress reports and other mandatory requirements.  Close working relationship through technical consultancy services to Town Council.  Adherence to ministerial and regional directives, orders and regulations.  Efficient communication.  PMO-RALG and other Ministries  Town Council to pursue rule of law in accordance with government policies and guidelines.  Plan based on issued policies, guidelines and	Stakeholder   Stakeholders.   Not Meeting Expectation

No.	Name of Stakeholder	Needs/Expectations of Stakeholders.	Potential Impact of Not Meeting Expectation	Ranking
		communication.		
5.	Sector Ministries.	<ul> <li>Sector policies, guidelines and directives to be adhered to by district Council.</li> <li>Effective two way communication.</li> </ul>	<ul> <li>Late release of directives and budget ceilings.</li> <li>Conflict of interest between ministries.</li> <li>Insufficient resources.</li> <li>Limited mobilization capacity.</li> </ul>	Medium
6	Private sectors	<ul> <li>Adequate and quality advice by District experts on Business management.</li> <li>Provision of enabling regulations for business enterprises.</li> <li>Organization of private sector in relation to entrepreneurship management.</li> <li>Effective and efficient infrastructure.</li> <li>Provision of social-economic services.</li> </ul>	<ul> <li>Poor trade performances.</li> <li>Inadequate collection of Council revenue from trading activities.</li> <li>-Insufficient capacity in terms of trained personnel.</li> <li>Lack of sufficient resources.</li> </ul>	Medium
7.	Political parties	<ul> <li>Effective, efficient and transparent administration and leadership.</li> <li>Adherence to national political/economic directives</li> <li>Maintenance of law and</li> <li>Order conducive political climate.</li> <li>Harmonization of coexistence between different ethnic groups.</li> </ul>	<ul> <li>Reduced peace and tranquillity quality through political rallies.</li> <li>Reduced credibility of Government administration.</li> <li>Existence of pastoralists and agro pastoralists in the same area.</li> <li>Differences in priorities between political parties.</li> <li>Limited resources</li> </ul>	Medium
8	Community based organizations (NGO's, CBOs)	<ul> <li>Adequate and quality consultancies and advice expected.</li> <li>Clear policy on CBOs in the Town Council.</li> <li>Prompt certification of</li> </ul>	<ul> <li>Poor CBOs performance to economically support their own members and communities in general.</li> <li>Lack of CBOs policy.</li> <li>Limited capacity among</li> </ul>	Medium

No.	Name of Stakeholder	Needs/Expectations of Stakeholders.	Potential Impact of Not Meeting Expectation	Ranking
		recognition of CBO's'.	development workers.	
		<ul> <li>Respect and prompt support and assistance when desirable.</li> </ul>	<ul> <li>Lack of resources to cover an entire Town Council.</li> </ul>	

## 1.2 SWOC ANALYSIS

This section provides the basis for budget analysis of the Town Council for the year 2016/2017 to 2018/2019 as regarding the relevant strategic external environment. In this context, the budget has considered the major SWOC (Strengths, Weaknesses, Opportunities and Challenges), which must be addressed while planning and budgeting is taking place in order to accommodate some priority interventions to be implemented during financial year 2016/2017.

## 1.2.1 Strengths and Weaknesses

STRENGTH	WEAKNESSES
Committed Council employees	Inadequate procedures and
The organization structure is well	regulations
defined with good chain of command.	<ul> <li>Poor feedback system Shortage of staff Limited sources of revenues.</li> </ul>
<ul> <li>There are laid down standard procedures and regulations.</li> </ul>	<ul> <li>Poor system for collection,</li> </ul>
<ul> <li>Established council functional committees.</li> </ul>	processing, storing and dissemination of information.
<ul> <li>Availability of heavy road maintenance equipment.</li> </ul>	<ul> <li>Inadequate building infrastructures, transport facilities and working equipments &amp; tools in most of the</li> </ul>
Fair distribution of available primary	departments.
school teachers.	<ul> <li>Insufficient funds for training</li> </ul>
Presence of elaborated planning	programs or farmers and staff.
procedures.	<ul> <li>Lack of land use planning.</li> </ul>

## 1.2.2: Opportunities and Challenges

- Presence of committed leaders (Government and Politicians).
- Abundant natural resources (fertile land, valleys and reliable rainfall).
- Favourable weather condition.
- Presence of development partners (NGOs/CBOs).
- Political willingness & support
- Presence of decentralized system supported by constitution & parliament Acts.
- Availability of investments areas.
- Presence of streamlined employment procedures from public service.
- Authority to make by-laws, to collect revenues and own properties etc.
- Good internal and external market for agricultural and livestock products.

- Environmental degradation/pollution.
- Rapid population increase.
- Limitation of budget ceiling.
- Shortage of power (electricity) at Village level.
- Land use conflict.
- Lack of day school meal.
- Pregnancies in schools.
- Diseases.
- Truancy.

#### 1.3 KEY ISSUES

A variety of important issues were raised during the review of our recent initiatives, our stakeholder analysis, self-assessment and trend analysis. Critical Issues which are to be addressed in this plan and budget are as follows:-

- 1. Shortage of funds due to inadequate budget for both sources of funds internally and externally.
- 2. Inadequate resources to support Development activities.
- 3. Ineffective community contribution and participation
- 4. Insufficient working tools and transport facilities such as motor vehicles.
- 5. Insufficient infrastructural facilities within the Council such as Social services like classrooms, teachers houses, pit-latrines, Dispensaries, Health Centres, Laboratory and Hostels.
- **6.** Food insecurity in some areas in the Council.

## **CHAPTER 2: BUDGET PERFORMANCE REVIEW**

- 2.1 Performance 2015/2016
- 2.2 Mid Year Review 2015/2016

## 2.2.1 Annual Approved Revenue Vs Actual Collection

During the Financial Year 2015/2016 the approved budget for Nzega Town Council amounted to **Tsh:17,169,678,703** Out of which **Tsh:12,670,433,937** was for Personal Emoluments **Tsh:13,896,172,131** for Other Charges while **Tsh:2,208,840,572** Is for Development projects and **Tsh1,055,606,000** from own sources.

**Table 1: Annual Approved Revenue Vs Actual** 

S/NO	Description	Annual Approved	Actual Revenue up to	Percentage
5/NO	Description	Revenue 2015/2016	December 2015	%
1.	Council Own Source	1,064,606,000	162,468,566.25	15.26
2.	Other Charges	1,413,339,246	0	0
3.	Personal Emolument	12,670,433,937	6,335,216,969	50
4.	LGCDG	998,739,902	0	0
5.	Basket Fund (HSBF)	138,253,392	0	0
6.	TACIDS	75,089,000	0	0

	TOTAL	17,358,741,477	6,633,386,370.96	38
8.	Road Funds	568,280,000	135,700,835.71	23
7.	NRWSSP	430,000,000	0	0

**2.2.2 Annual Expenditure VS Actual Expenditure 2015/2016**The approved expenditure for the year 2015/2016 was **Tsh:17,169,678,703**out of which **Tsh:12,670,433,937** was for Personal Emoluments, Other Charges **Tsh: 13,896,172,131** and Tsh: **2,208,840,572** for Development projects. The actual expenditure for the year 2015/2016 up to December 2015 amounted to **Tsh: 242,784,006** of the total budget.

**Table 2: Annual Approved Expenditure VS Actual** 

S/NO	Description	Annual Approved Revenue 2015/2016	Actual Approved Expenditure up to December 2015	Percentage %
1.	Council Own Source	1,064,606,000	162,468,566.25	15.26
2.	Other Charges	1,413,339,246	0	0
3.	Personal Emolument	12,670,433,937	6,335,216,969	50
4.	LGCDG	998,739,902	0	0
5.	Basket Fund (HSBF)	138,253,392	0	0
6.	TACIDS	75,089,000	0	0
7.	NRWSSP	430,000,000	0	0
8.	Road Funds	568,280,000	135,700,835.71	23
	TOTAL	17,358,741,477	6,633,386,370.96	38.21

2.2.3 Summary of MTEF targets Vs Main Achievements

Sector	Targeted Activities	Activities implemented	% of Implement ation	Remarks
Administration	To contract Nzega Town Council Office	Not implemented	0	Fund not yet received

Finance	To improve Institution of EPICOR	Not implemented	0	Fund not yet
	system by June 2017			received
Trade	To improve Revenue collection	Not implemented	0	Fund not yet
	through electronic system by June			received
	2017			
Planning (CDG)	Construction of Science Laboratory at	Not implemented	0	Fund not yet
	Miguwa Secondary School			received
Primary Education	Construction of Teachers houses at	Not implemented	0	Fund not yet
(CDG)	Maporomoko primary School			received
	Construction of two classrooms at	Not implemented	0	Fund not yet
	Iplili Primary School			received
	Construction of Teachers house at	Not implemented	0	Fund not yet
	Silimuka Primary School			received
	Construction of Teachers house at	Not implemented	0	Fund not yet
	Bugegelema Primary School			received
Secondary	Construction of Science Laboratory at	Not implemented	0	Fund not yet
Education (CDG)	Miguwa Secondary School in Miguwa			received
	Ward by June 2017			
	Completion of 2 class rooms at	Not implemented	0	Fund not yet
	Nzega Ndogo Secondary School in			received
	Nzega Ndogo ward by June 2017			
	Completion of Teachers House at	Not implemented	0	Fund not yet
	Bulunde Secondary School by June			received
	2017			
	To provide Laboratory Facilities to	Not implemented	0	Fund not yet
	Secondary School by June 2017			received
Health (CDG)	Construction of Dispensary at Ijanija	Not implemented	0	Fund not yet
	Village Ward by June 2017			received
	Construction of Health Centre at	Not implemented	0	Fund not yet
	Nzega Town by June 2017			received
	Construction of Dispensary at Idala in	Not implemented	0	Fund not yet
	Ijanija Ward by June 2017			received
	Construction OBST Theatre at Zogolo	Not implemented	0	Fund not yet
	Health Centre in Nzega Ndogo Ward			received
	by June 2017			
Works (CDG)	Construction of New Bus stand at	Not implemented	0	Fund not yet
	Nzega Town by June 2017			received
	Construction of Feeder Road at	Not implemented	0	Fund not yet
		Ť	1	i .
	Nhobola Village in Mbogwe Wards by			received

	Construction of Feeder Road atKijengele - Undomo in Nzega ndogo Wards by June 2017	Not implemented	0	Fund not yet received
	Construction of Feeder Road at Itilo Village in Mbogwe Wards by June 2017	Not implemented	0	Fund not yet received
Works (Road Fund)	Routine maintanance of 107 km in Nzega Town Council	Not implemented	0	Fund not yet received
	Sport Maintanance of 46km in Nzega Town Council	Not implemented	0	Fund not yet received
	Periodic Maintanace of 8.1 km in Nzega Town Council	Not implemented	0	Fund not yet received
Livestock (CDG)	Contsruction of incenerator at Nzeg a Town Abbatouir	Not implemented	0	Fund not yet received
NWSSP	Scheme water construction at Itilo Village in Itilo Ward by June 2017	Not implemented	0	Fund not yet received
	Alignment of water pipe lines in Nzega Town areas by June 2017	Not implemented	0	Fund not yet received
	Scheme water construction at Nzega ndogo Ward by June 2017	Not implemented	0	Fund not yet received
	Construction of 1 bone hole at Mbogwe Village Ward by June 2017	Not implemented	0	Fund not yet received
Agriculture (CDG)	Consruction of Crops storage at Idudumo in Miguwa Ward by June 2007	Not implemented	0	Fund not yet received
	To purchase 1 Tractor and its implements at Idudumo Village in Miguwa Ward by June 2017	Not implemented	0	Fund not yet received
	Construction of Irigation Canals atIdudumo irrigation sccheme in Miguwa Ward by June 2017	Not implemented	0	Fund not yet received
	Establishment of Mango Crafting Horticultural Units at Mbogwe Village by June 2017	Not implemented	0	Fund not yet received
Natural resources (CDG)	Construction of Honey processing Plant at Miguwa Ward by June 2017	Not implemented	0	Fund not yet received
Land & Development	To identify, coding and Evaluation of Nzega Town Assets by June 2017	Not implemented	0	Fund not yet received
	To pay Compasation of waste disposal area by June 2017	Not implemented	0	Fund not yet received
	To make Suervey Mapping of residential, Commercial and Pubclic Building by June	Not implemented	0	Fund not yet received

2017		

## 2.3 Challenges Experienced in 2015/2016 and Future Strategies

During implementation several problems have been encountered:-

- Low revenue collection which has resulted not to achieve the targets set in development activities especially those which need Council contribution.
- Shortage of qualified staff in some departments to implement activities.
- Poor involvement by the community during implementation especially when are required to contribute.

## **Future Strategies**

Future strategies have been identified in order to reduce the shortfall encountered during implementation, they include:-

- To put in place stringent measures to surprise implementation of activities (physical and financial).
- To strengthen community Health Fund (CHF), Council Health Board and Health delivery centres committee to improve Health service delivery.
- To involve other stakeholders (private sector, NGO's, CSO's etc) in implementation of development activities.
- To strengthen community involvement by increasing participatory skills committee in all Dispensary and Health Centres towards supervision of development projects and supervision of schools and Health facilities.
- To maintain and establish infrastructure to support and enhance faster social – economic development especially in the following priorities: water, education, road, health, and Agriculture, livestock and cooperatives. To strengthen Audit Function and Audit Committee.
- To strengthen Audit Function and Audit Committee.
- To enhance Council revenue tax base so as to increase revenue from own source.